

1 IN THE UNITED STATES DISTRICT COURT

2 FOR THE DISTRICT OF NEW MEXICO

3 RAUL ARCHULETA, ISAAC MARTINEZ,
4 TRINA SUAZO-MARTINEZ, DANIEL
5 FRANK, MICHELLE CORIZ, ADRIANNA
6 MARTINEZ, VALLERIE LAMBERT,
7 and SAM SPROW,

8 Plaintiffs,

9 vs.

CV-21-1030 KWR

10 TRIAD NATIONAL SECURITY, LLC, d/b/a
11 LOS ALAMOS NATIONAL LABORATORY,
12 and THOMAS MASON, Director of
13 Los Alamos National Laboratory,
14 in his official capacity,

15 Defendants.

16 TRANSCRIPT OF PROCEEDINGS, VIA ZOOM
17 PLAINTIFFS' MOTION FOR TEMPORARY RESTRAINING ORDER AND
18 PRELIMINARY INJUNCTION
19 BEFORE THE HONORABLE KEA W. RIGGS
20 UNITED STATES DISTRICT JUDGE
21 FRIDAY, OCTOBER 29, 2021, 9:01 A.M.
22 ALBUQUERQUE, NEW MEXICO

23 FOR THE PLAINTIFFS:

24 LAW OFFICE OF ANGELO J. ARTUSO
25 Attorney at Law
Post Office Box 51763
Albuquerque, New Mexico 87181
BY: MR. ANGELO J. ARTUSO

--AND--

26 LAW OFFICE OF B. TYLER BROOKS, PLLC
27 Attorney at Law
28 Post Office Box 728
29 Cary, North Carolina 27512
30 BY: MR. BRENNAN TYLER BROOKS

JULIE GOEHL, RDR, CRR, RPR, RMR, NM CCR #95
FEDERAL OFFICIAL COURT REPORTER
333 Lomas Boulevard, Northwest
Albuquerque, New Mexico 87102

1 FOR THE DEFENDANTS:

2 PEIFER, HANSON, MULLINS & BAKER, P.A.
3 Attorneys at Law
4 Post Office Box 25245
Albuquerque, New Mexico 87125-5245
BY: MS. SARA NATHANSON SANCHEZ

5 --AND--

6 MORGAN, LEWIS & BOCKIUS, LLP
7 Attorneys at Law
1000 Louisiana Street, Suite 4000
Houston, Texas 77002-5006
8 BY: MR. THOMAS CULLEN WALLACE

9 --AND--

10 MORGAN, LEWIS & BOCKIUS, LLP
11 Attorneys at Law
One Market, Spear Street Tower
San Francisco, California 94105
12 BY: MR. MICHAEL D. WEIL
13 MS. ANDREA FELLION

14 Proceedings reported by machine shorthand, and
15 transcript produced by computer-aided transcription.

16 Reported by:

17 JULIE GOEHL, RDR, CRR, RPR, RMR, NM CCR #95
United States Court Reporter
18 333 Lomas Boulevard, Northwest
Albuquerque, New Mexico 87102
19 Phone: (505)348-2209
20 Email: Julie_Goehl@nmd.uscourts.gov

21
22
23
24
25
JULIE GOEHL, RDR, CRR, RPR, RMR, NM CCR #95
FEDERAL OFFICIAL COURT REPORTER
333 Lomas Boulevard, Northwest
Albuquerque, New Mexico 87102

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1 PLAINTIFFS' MOTION FOR TEMPORARY RESTRAINING ORDER AND
2 PRELIMINARY INJUNCTION
3 VIA ZOOM

4 (Court in session at 9:01 a.m.)

5 THE COURT: Good morning.

6 We are here this morning in the case of
7 Archuleta, Martinez, et al., v. Triad National Security,
8 L.L.C., doing business as Los Alamos National
9 Laboratory, 21-CV-1030. We are here for a motion for
10 temporary restraining order and preliminary injunction,
11 along with a motion to compel arbitration.

12 That being said, would counsel for the
13 plaintiffs identify yourself for the record, please?

14 MR. ARTUSO: Good morning, Your Honor. Angelo
15 Artuso on behalf of the plaintiffs.

16 THE COURT: Good morning, Mr. Artuso.

17 Counsel for defendants?

18 MS. SANCHEZ: Good morning, Your Honor. Sara
19 Sanchez on behalf of defendants Triad National Security,
20 L.L.C., and Dr. Thomas Mason. And with me this morning
21 are Michael Weil and Cullen Wallace.

22 THE COURT: Thank you. We are having a little
23 bit of feedback this morning because there are so many
24 people on Zoom, I believe. If you are not speaking,
25 please place your screen on mute so that the feedback
will be minimized.

1 Now, before we get started, I have set this
2 matter for two and a half hours this morning. We are
3 not going to go past 11:30. That gives each of you just
4 a little more than an hour to discuss this case with the
5 Court. I can tell you that the Court has reviewed all
6 of the pleadings in this matter, and we are ready to
7 proceed.

8 It appears that the motion for a TRO and
9 preliminary injunction and the motion to compel are
10 inextricably intertwined, and so we are going to be
11 discussing both of them this morning, if you would do
12 that, while you are addressing the Court. The Court
13 would appreciate that.

14 That being said, Mr. Artuso, are you ready to
15 proceed?

16 MR. ARTUSO: I am, Your Honor.

17 THE COURT: All right. Thank you. We're
18 getting a little feedback still. Do we know where
19 that's coming from?

20 MR. ARTUSO: I suspect, Your Honor, that when
21 I speak, it plays over my speaker when it gets to the
22 Court, but I don't know how to reduce that.

23 THE COURT: I don't think it's just you, Mr.
24 Artuso, so we will do the best that we can.

25 Mr. Artuso, you may proceed, sir.

1 MR. ARTUSO: Yes, Your Honor. Thank you. May
2 it please the Court.

3 I will first address the motion to compel
4 arbitration. We did file a response brief yesterday
5 afternoon, and essentially our argument with respect to
6 the motion to compel arbitration is that the arbitration
7 provisions in the employment agreements do not apply to
8 plaintiffs' claims.

9 We cited Mathews v. Denver Newspaper Agency
10 LLP, a Tenth Circuit case from 2011, 649 F.3d 1199. And
11 in that case, the Tenth Circuit held, "As the law now
12 stands, both individual employees and unions may
13 prospectively agree with the employer to arbitrate all
14 employment-related disputes, including statutory rights
15 normally enforced through litigation, but only so long
16 as this intention is clearly expressed."

17 The intention to litigate statutory rights
18 claims such as Title VII claims, or constitutional
19 rights claims such as infringement on the free exercise
20 of religion or equal protection under the law, are not
21 clearly expressed in the arbitration provision that is
22 provided in the employment agreements that are attached
23 as exhibits to Los Alamos' motion to compel arbitration.
24 And we provided cites in our response brief as to where
25 the Court can find those.

1 Under New Mexico law, Your Honor, there have
2 been a few cases holding that arbitration clauses in
3 at-will agreement contracts are not enforceable because
4 they lack consideration. And we cited the Piano v.
5 Premier Distributing Co. case, which is at 137 New
6 Mexico 57. In that case, the New Mexico Court of
7 Appeals noted as follows: "Defendant argues that in
8 exchange for Plaintiff's promise to submit her disputes
9 to binding arbitration it allowed her to retain her job.
10 However, Plaintiff was an at-will employee before she
11 signed the Arbitration Agreement and she remained an
12 at-will employee after she signed the Arbitration
13 Agreement. The implied promise of continued at-will
14 employment placed no constraints on Defendant's future
15 conduct; its decision to continue Plaintiff's at-will
16 employment was entirely discretionary. Therefore, this
17 promise was illusory and not consideration for
18 Plaintiff's promise to submit her claims to
19 arbitration." And I cited a couple of other cases, Your
20 Honor.

21 The same set of facts apply here. As we
22 pointed out to the Court in our response brief, six of
23 the eight plaintiffs were working at Los Alamos National
24 Labs before Triad was awarded the contract and required
25 plaintiffs to sign new contracts. They were at-will

1 before, and they remained at-will. So the contract is
2 not supported by consideration.

3 We also cited to the Court Heye -- I believe
4 I'm pronouncing that correctly, H-E-Y-E -- v. American
5 Golf Corporation, a 2003 case from the New Mexico Court
6 of Appeals, at 134 New Mexico 558. It reached the same
7 result, saying that an arbitration agreement which has
8 been placed into the employer's employee handbook was
9 not enforceable because the employee was an at-will
10 employee, and the employer remained free to change his
11 handbook any time it wished.

12 The arbitration provision is also not
13 enforceable under New Mexico law. In our response
14 brief, Your Honor, we cited to the New Mexico Uniform
15 Arbitration Act, which is at 44-7A-1 and following. And
16 under Section 44-7A-5 of the New Mexico Statutes, it
17 provides in relevant part that, "In the arbitration of a
18 dispute between an employee and another party, a
19 disabling civil dispute clause contained in a document
20 relevant to the dispute is unenforceable against and
21 voidable by the employee. Section 44-7A-1(b)(4)(f)
22 defines a disabling civil dispute clause as a provision
23 modifying or limiting procedural rights necessary or
24 useful to an employee in the enforcement of substantive
25 rights against a party drafting a standard form contract

1 such as, by way of example, a clause requiring the
2 employee to decline to participate in a class action."

3 Each of the arbitration provisions for each of
4 the plaintiff's employment agreements require that the
5 employees do not bring a class action lawsuit. As such,
6 it's a disabling civil dispute clause not enforceable
7 under New Mexico law.

8 We also cited to the Court Fiser v. Dell
9 Computer Corp., a 2008 New Mexico Supreme Court case, at
10 144 New Mexico 464. In that case, the Court held that
11 the arbitration provision was unconscionable and held,
12 "Because our invalidation of the ban on class relief
13 rests on the doctrine of unconscionability, a doctrine
14 that exists for the revocation of any contract, the FAA"
15 -- the Federal Arbitration Act -- "does not preempt our
16 holding. When a provision of a contract is determined
17 to be unconscionable, we may refuse to enforce the
18 contract or we may enforce the remainder of the contract
19 without the unconscionable clause, or we may limit the
20 application of any unconscionable clause to avoid any
21 unconscionable result. Here, the class action ban is a
22 part of the arbitration provision and is central to the
23 mechanism for resolving the dispute between the parties;
24 therefore, it cannot be severed. We decline to enforce
25 the arbitration provision."

1 Respectfully, Your Honor, I would submit that
2 the Court should reach the same conclusion here, that
3 under New Mexico law, the inclusion of a ban on class
4 action lawsuits makes the arbitration provision unlawful
5 under the statute, and the New Mexico Supreme Court has
6 concluded that the inclusion of that class action
7 provision makes the contract unconscionable and
8 unenforceable.

9 Finally, Your Honor, even if the Court were to
10 find that the question of arbitration cannot be finally
11 decided today, the fact that there is an arbitration
12 request pending does not prevent the Court from issuing
13 injunctive relief.

14 And in our response brief, we cited three
15 cases to the Court. *Teradyne, Inc. v. Mostek Corp.*,
16 which is out of the First Circuit, 1986, 797 F.2d 43:
17 "A district court can grant injunctive relief in an
18 arbitrable dispute pending arbitration, provided the
19 prerequisites for injunctive relief are satisfied."

20 The same result was essentially reached by the
21 Seventh Circuit in *Sauer-Getriebe KG v. White*
22 *Hydraulics, Inc.*, 715 F.2d 348. In that case, the
23 Court of Appeals for the Seventh Circuit reversed the
24 district court's denial of injunctive relief pending
25 arbitration.

1 And the same result was reached by the Fourth
2 Circuit in *Merrill Lynch, Pierce, Fenner & Smit, Inc.*
3 *V. Bradley*, a 1985 case, at 756 F.2d 1048. In that
4 case, the Court of Appeals affirmed the district court's
5 grant of a preliminary injunction pending arbitration.
6 And then finally, Your Honor, I would point out that the
7 arbitration provision calls for the use of the rules of
8 the Triple A, the American Arbitration Association.
9 Those rules, themselves, allow for injunctive or interim
10 relief pending arbitration.

11 Their rules and mediation procedures, Rule 32,
12 provides, "A request for interim measures addressed by a
13 party to a judicial authority shall not be deemed
14 incompatible with the agreement to arbitrate or a waiver
15 of the right to arbitrate."

16 Based on these arguments and facts, Your
17 Honor, and the authorities that we've cited, we
18 respectfully submit that the motion to compel
19 arbitration should be denied.

20 To move on to the motion for TRO and
21 preliminary injunction, as the Court is aware, we need
22 to prove -- as plaintiffs, we need to prove four things
23 in order to be entitled to a TRO or injunction: That we
24 are likely to succeed on the merits of one or more of
25 our claims; that the plaintiffs will suffer irreparable

1 harm in the event that an injunction does not issue;
2 that the balance of equities or the balance of harm tips
3 in favor of issuing the injunction; and that issuing the
4 injunction is not contrary to public policy.

5 As both parties, I think, agree, one of the
6 primary reasons for a TRO and a preliminary injunction
7 is to preserve the status quo that existed before the
8 litigation. Actually it's a little bit broader than
9 that.

10 The Tenth Circuit in 2004, en banc, in the
11 case of O Centro Espirita Beneficiente Uniao Do Vegetal
12 v. Ashcroft -- I'll just refer to it as the O Centro
13 case, Your Honor -- at 389 F.3d 973, held that the
14 status quo ante is defined as "the last peaceable
15 uncontested status existing between the parties before
16 the dispute developed."

17 In this instance, the last peaceable
18 uncontested status between the parties was when
19 plaintiffs received their full salary and benefits.
20 Even if as of the date of this lawsuit, which was I
21 believe October 22nd, plaintiffs continued to receive
22 their full salary and benefits because they were all on
23 vacation -- they had not been placed on leave without
24 pay; none of them had. And therefore, the status quo
25 ante, the last peaceable uncontested status, is that

1 they're working, and that they have their benefits, and
2 that they were being reasonably accommodated by the Labs
3 by either being allowed to work from home or by being
4 masked, social distancing, and taking occasional tests
5 that tested positive for COVID-19. So even if
6 defendants are perfected, somehow the October 15th
7 deadline passing somehow altered the stance of this
8 case, the fact is that the status quo ante is working
9 and getting paid and having your benefits.

10 The facts in this case are pretty
11 straightforward, I believe, Your Honor. All of the
12 plaintiffs work for Los Alamos National Labs. All of
13 the plaintiffs have been granted a religious exemption.
14 In other words, the Labs have conceded, admitted, and do
15 not dispute that each of the plaintiffs has a sincerely-
16 held religious belief that prevents them from taking the
17 COVID-19 vaccine. Some of the plaintiffs have also
18 applied for a medical exemption on the basis that they
19 had COVID, they survived, and they have natural
20 immunity. And it is our contention that natural
21 immunity is far more robust and comprehensive than the
22 immunity that would be granted by a vaccine.

23 Despite granting all of the plaintiffs'
24 religious exemptions, the Labs has taken the position
25 that the only accommodation for every employee granted a

1 religious exemption is: First, you take your vacation
2 time if you have any; once you've used that up, you
3 could be terminated by the Labs, no guarantee that
4 you'll have a job; and then you go on an indefinite
5 leave without pay.

6 This accommodation is in stark contrast,
7 startling sharp contrast, to the accommodations given to
8 medically exempt employees. The Labs have refused to
9 engage in an interactive dialogue with any of the
10 plaintiffs granted this religious exemption. Instead,
11 they issued a blanket leave without pay policy. That's
12 the only accommodation they will offer to the
13 religiously exempt.

14 But the medically exempt have, in fact, been
15 accommodated. The Labs have engaged in an interactive
16 dialogue with them. The medically exempt are allowed to
17 continue working, both on-site or off-site, whether by
18 phone, or remotely, or by computer at home, or on-site
19 by following the preexisting protocols of masking,
20 social distancing, and occasional COVID testing.

21 Based on the way in which religiously exempt
22 plaintiffs and others are being treated, we have
23 submitted or asserted claims, the following claims:

24 First: That the Labs' policies infringe on
25 the plaintiffs' right to the free exercise of their

1 religion under the First Amendment.

2 Second: That the Labs' policies infringe on
3 the plaintiffs' right to equal protection under the law
4 under the Fourteenth Amendment.

5 Third: That the defendants' actions violate
6 Title VII of the 1964 Civil Rights Act, in that they
7 have failed to provide reasonable accommodation, have
8 failed to engage in an interactive dialogue about
9 accommodations, and have engaged in a retaliation
10 against the religiously exempt employees by offering a
11 very punitive leave without pay policy.

12 And, finally, we have asserted claims under
13 the Americans with Disabilities Act, where those
14 plaintiffs who have natural immunity, based on the fact
15 that studies indicate that those with natural immunity
16 are at risk of a hyperimmuno-response, a hyperimmune
17 system response, if they receive the vaccines. And
18 frankly, I do not think that it is the place of the
19 defendants, or anyone for that matter, to insist that
20 the plaintiffs or others should take that chance. It's
21 not up to them to make that decision. It's up to the
22 individual to decide whether or not they want to take
23 the risk of a hyperimmune response that could have
24 serious consequences, life-long consequences if they
25 should happen to be one of the few that have that

1 reaction to the vaccine.

2 I think it would be helpful, Your Honor, to
3 just sort of briefly review who these plaintiffs are.
4 There was a declaration attached for each of them to our
5 motion for TRO.

6 I would like to briefly review the first
7 plaintiff, Raul Archuleta. He has worked at the Labs
8 for over 20 years, Your Honor. He is an ordained pastor
9 at New Creation in Christ Ministry in Espanola, New
10 Mexico. He has had COVID and recovered, so he has
11 natural immunity, but his request for a medical
12 exemption was denied. He has worked from home for over
13 a year. He has not been required to be on-site at LANL
14 for normal work activities during that year. His team
15 at the Labs is expected to continue working remotely
16 once the pandemic is over. In a request for a religious
17 exemption, he asks to be allowed to continue working
18 from home. That request was ignored.

19 After receiving his religious exemption, he
20 asked for reconsideration of his request to continue
21 working from home. That request was denied, and he was
22 simply told, "The Lab is" -- quote -- "not
23 differentiating accommodations for those teleworking
24 versus those working on site." In other words, the
25 Labs' position, we respectfully submit, is that: It

1 does not matter if you are not here on-site. It does
2 not matter if you are not meeting with your co-workers.
3 It does not matter if you have proven that you can
4 successfully do your job at home, or remotely, using a
5 computer and a phone. It does not matter that the Labs
6 are not requiring guest scientists, contractors,
7 subcontractors, and students who work off-site, they
8 don't have to get the vaccine; but because you're an
9 employee working off-site, you do. It doesn't matter if
10 you have natural immunity to COVID. And it doesn't
11 matter that we have allowed other medically exempt
12 employees to keep their jobs by providing them with
13 reasonable accommodations, including working from home.

14 The message that Mr. Archuleta and the other
15 employees in this case have received so far from the
16 defendants is: We recognize that you have a sincere
17 religious belief and have granted you an exemption from
18 the vaccine, but we don't like it.

19 Isaac Martinez, the second plaintiff. He has
20 worked at the Labs for over 22 years. He's a life-long
21 resident of the Los Alamos area. He has had COVID and
22 recovered, so he has natural immunity. His request for
23 medical exemption was also denied. After receiving his
24 religious exemption, he sent an e-mail asking to talk
25 about the leave without pay policy. The Labs did not

1 respond.

2 His wife, Trina Suazo-Martinez, has worked at
3 the Labs for over seven years and, prior to the most
4 recent time, worked there from 2002 to 2007, so 12 years
5 in total. Isaac and Trina have four children, ages 11
6 to 21, the two oldest being in college. She is also a
7 life-long resident of Los Alamos. She also has natural
8 immunity to COVID. Since the Lab adopted its COVID
9 protocols in April of 2020, Ms. Suazo-Martinez has not
10 had an office on-site. She is part of the Lab's
11 telework pilot project. She has been working from home
12 for over 18 months with no problem. And she also, after
13 receiving her religious exemption, sent an e-mail asking
14 to talk to the Labs about the leave without pay issue
15 and, again, received no response.

16 Adrianna Martinez. She has been employed at
17 Los Alamos for over a year. She was hired during the
18 COVID pandemic. She's married, with two children. She
19 requested a medical exemption due to preexisting medical
20 conditions that are unrelated to COVID, but were
21 confirmed in writing by her doctor. The medical
22 exemption request was denied. She also has natural
23 immunity because she did have COVID.

24 Daniel Frank. He has been employed at the
25 Labs for over 12 years. He's married and has two kids.

1 He has successfully worked almost entirely from home
2 since April of 2020, and since April of this year has
3 been part of the Labs' telework pilot project. He has
4 had no need to be on-site except in rare circumstances
5 like drug or COVID testing required by the Labs.

6 Michelle Coriz. She has been directly
7 employed by the Labs since 2005, over 16 years. Before
8 that, she worked there as a contractor for six years.
9 She's married, with two children, and is the main
10 provider for her family. She's an environmental
11 management professional and works primarily on
12 environmental compliance, and has accumulated a great
13 deal of historic and institutional knowledge regarding
14 environmental, nuclear, and waste issues at the Labs.
15 She has been working from home and has offered to
16 continue to do so. She has received no response from
17 the Labs regarding her offer to continue working from
18 home.

19 Sam Sprow. He began working as an intern at
20 the Labs in 2019 and was offered an R&D engineer
21 position in November of last year, which he has been
22 working on. He was so excited to come to work for the
23 Labs that he moved 1,000 miles away from home, family,
24 and friends in Mississippi and left a master's degree
25 program that he was pursuing.

1 And then finally, Vallerie Lambert. She has
2 worked for the Labs for over five years. She's married,
3 with two children in college, and is raising a grandson.
4 She successfully worked from home from March 2020 to
5 September 2021. She was recommended for a promotion,
6 but after filing her request for a religious exemption
7 was told by her manager that the promotion would
8 probably not be approved because she was unvaccinated.
9 She was told by managers that "it could all go away" if
10 she just took the vaccine. She was also told that being
11 allowed to continue working from home would be unfair to
12 her co-workers.

13 And recently, last week, she lost the position
14 with a higher salary because she may be placed on leave
15 without pay, and the group that was advertising for the
16 job said that they would have to resubmit or repost the
17 job for employees who would not be on leave without pay.
18 In other words, she lost a chance for a higher-paying
19 job because of her religious exemption.

20 Now, one of the elements I've said, Your
21 Honor, that we have to prove is irreparable harm. In
22 this instance, I believe irreparable harm consists of
23 the following:

24 First off, without an injunction, there will
25 be a continued infringement of the plaintiffs'

1 constitutional right to the free exercise of their
2 religion. Without an injunction, there will be a
3 continued infringement of the plaintiffs' free exercise
4 right -- I'm sorry -- of the plaintiffs' constitutional
5 right to equal protection under the law.

6 In the Hobby Lobby Stores, Inc., the Sebelius
7 case that we cited to the Court in our brief at 723 F.3d
8 1114, the Tenth Circuit stated, "In First Amendment
9 cases, the likelihood of success on the merits will
10 often be the determinative factor. That is because the
11 loss of First Amendment freedoms, for even minimal
12 periods of time, unquestionably constitutes irreparable
13 injury. When a law is likely unconstitutional, the
14 interests of those the government represents, such as
15 voters, does not outweigh a plaintiff's interest in
16 having its constitutional rights protected. It is
17 always in the public interest to prevent the violation
18 of a party's constitutional rights."

19 Your Honor, based on the holding in Hobby
20 Lobby, should we prevail, should the Court determine
21 that we are likely to succeed on either the First
22 Amendment or Fourteenth Amendment claims, irreparable
23 harm is established, as well as the other elements.

24 So with respect to our other claims, it has
25 been recognized that irreparable harm can be present

1 when a computation of damages is either impossible or
2 extremely difficult. In this instance, there are
3 several harms currently being visited upon the
4 plaintiffs, and they will continue to be visited upon
5 the plaintiffs in the absence of an injunction.

6 First, there is the fear and anxiety that
7 accompanies any uncertainty about a person's financial
8 future, and I would point out that this is not a harm
9 just to the plaintiffs, but to their families and minor
10 children, as well.

11 There is psychological harm here, Your Honor,
12 from being ostracized and exiled from communities in
13 which some of these plaintiffs have worked for over 20
14 years. They are being excluded. They are being told
15 that they're not welcome because of their religious
16 beliefs. They run the risk of losing professional
17 relationships. They run the risk of damage to their
18 reputation.

19 There are harms that are difficult to compute,
20 such as a lost chance. Plaintiffs, if they don't get
21 injunctive relief, will lose the chance to compete for
22 merit raises, performance bonuses, and promotions. Now,
23 there's no guarantee that they would ever receive any of
24 those things. But the harm, the irreparable harm,
25 consists of the fact that they're not even allowed to

1 compete for them.

2 There is irreparable harm in the loss of
3 future pension and lifetime health insurance benefits.
4 For a couple of these plaintiffs, lifetime health
5 insurance benefits were just a couple of years away from
6 vesting.

7 There is irreparable harm in the loss of their
8 current health insurance. There's no guarantee that any
9 replacement policy will cover a preexisting condition.
10 And in at least one plaintiff's case, they are currently
11 undergoing diagnosis and testing and possible treatment
12 for a serious condition. That may be interrupted by the
13 loss of their health insurance.

14 There is irreparable harm in the loss of
15 security clearances, Your Honor, in the event -- and
16 eventually it will happen if they remain on leave
17 without pay. These plaintiffs will lose their security
18 clearances. There is no guarantee that they'll ever get
19 them back. And, moreover, when they apply for jobs with
20 a lot of defense contractors or Department of Energy
21 contractors, there is a question, usually on the job
22 application, about whether you have ever held a security
23 clearance, whether you have ever lost a clearance, or
24 had a clearance revoked. Answering that question alone
25 could be sufficient for the employer not to decide to

1 interview one of the plaintiffs. That's an irreparable
2 harm.

3 Now, in order for the constitutional claim to
4 be established, Your Honor, the Court will have to find
5 that the defendants are government actors. We cited
6 several cases in our brief. I would like to briefly
7 review some of the legal holdings that are before the
8 Court today.

9 In Wittner v. Banner Health, 720 F.3d 770, a
10 Tenth Circuit case out of 2013, the Court held, "A
11 public-private relationship can transcend that of mere
12 client and contractor if the private and public actors
13 have sufficiently commingled their responsibilities."

14 In Gallagher v. Neil Young Freedom Concert,
15 49 F.3d 1442, a Tenth Circuit case from 1995, the Court
16 held that if the government "has so far insinuated
17 itself into a position of interdependence with a private
18 party that it must be recognized as a joint participant
19 in the challenged activity," it can be found that the
20 private party is a government actor.

21 The Supreme Court in 1995, in Lebron v.
22 National Railroad Passenger Corporation, found that
23 Amtrak was a state actor despite a federal statute that
24 declared that it was not part of the federal government.
25 The Court held, "That Government-created and -controlled

1 corporations are (for many purposes at least) part of
2 the Government itself has a strong basis, not merely in
3 past practice and understanding, but in reason itself.
4 It surely cannot be that government, state or federal,
5 is able to evade the most solemn obligations imposed in
6 the Constitution by simply resorting to the corporate
7 form."

8 And that is what we have here, Your Honor.
9 The defendants will argue that they are not government
10 actors because they've created a separate entity, an
11 L.L.C., an entity that is composed of three equal
12 members, two of whom are state institutions, the
13 University of California Regents, the Texas A&M
14 University System, and Battelle Memorial Institute.

15 The Labs are subject to extreme regulation.
16 There are a multitude of statutes and regulations from
17 the federal government that govern every aspect of their
18 activity. They are under the control of the NNSA, the
19 National Nuclear Security Administration, a division of
20 the Department of Energy. In fact, Your Honor, if you
21 look at the approval of religious exemption which was
22 attached to the declarations of each of the plaintiffs,
23 and that's Document 5 and the exhibits attached to
24 Document 5, you'll note something interesting. At the
25 top of each approval is the Los Alamos National

1 Laboratory's logo, and at the bottom of each approval is
2 the logo of NNSA, the National Nuclear Security
3 Administration. That approval doesn't appear to come
4 from Triad. It appears to come from the government.

5 The Labs are certainly not shy about using the
6 imprimatur of the government when it suits their
7 purposes, and the same is true of the forms that each of
8 the plaintiffs had to fill out to request a religious
9 exemption and to request a medical exemption. Those are
10 also included in some of the plaintiffs' declarations as
11 attachments.

12 And, again, it is the Labs' logo that appears
13 at the top, and the Court would be hard pressed to find,
14 without looking carefully, anything on those forms that
15 says "Triad, L.L.C."

16 The Supreme Court has held that a nominally
17 private actor becomes a governmental actor when there
18 exists, "Such a close nexus between the State and the
19 challenged action that seemingly private behavior may be
20 fairly treated as that of the State itself." And that
21 was in *Brentwood Academy v. Tennessee Secondary Schools*
22 *Athletic Association*, 531 U.S. 288 at 295, a 2001 case.

23 I find it incongruous, Your Honor, that a
24 school athletic association and Amtrak could be found to
25 be government actors, and the company managing a

1 national nuclear laboratory would not be found to be a
2 government actor. There are no private companies that
3 have unfettered access to nuclear weapons. There are no
4 private companies that are charged with the
5 responsibility of enhancing the security and the safety
6 of nuclear weapons. That is a function which is
7 uniquely entrusted to the government. And therefore, I
8 don't see how they can avoid being held as a government
9 actor under such circumstances.

10 Additional indicia that they are government
11 actors includes the fact that the vast majority of their
12 funding comes from the government. In fact, Triad has
13 been paid over ten billion dollars since it won the
14 contract in 2018. All of the employees have to pass a
15 national background check. Most of the employees have
16 to receive a national security clearance. As I pointed
17 out, they are heavily regulated. All of their work is
18 reviewed and controlled by the government.

19 Again, in the Brentwood Academy case, the
20 Court outlined some -- I'm sorry. In a case we cited to
21 the Court, Villegas v. Gilroy Garlic Festival
22 Association, the Court came up with some additional
23 criteria for determining when a private party will be
24 found to be a government actor, stating that a nominally
25 private party is driven by facts which show that any

1 expressly private characterization in statutory law or
2 the failure of the law to acknowledge that they are
3 inseparable from the government or government agencies.
4 Some of the factors to consider are:

5 "(1) the organization is mostly comprised of
6 state institutions." Well, here, Triad is composed of
7 two state institutions.

8 "(2) state officials dominate decision making
9 of the organization." Here, decision making at LANL is
10 dominated by NNSA. The Labs and Triad are not going to
11 do anything that the government tells them they
12 shouldn't be doing.

13 "(3) the organization's funds are largely
14 generated by the state institutions." Well, in this
15 instance, the organization's funds are generated largely
16 by the federal government.

17 "(4) The organization is acting in lieu of a
18 traditional state actor." And here, as I pointed out,
19 the Labs are acting with respect to enhancing the safety
20 and security of nuclear weapons, an activity that is
21 uniquely entrusted to a government actor.

22 In the case of Cherry Cotton Mills, Inc. v.
23 United States, which we cited to the Court, in 1946, the
24 Supreme Court, at 327 U.S. 536, 539, held, "That the
25 Congress chose to call it a corporation does not alter

1 its characteristics so as to make it something other
2 than what it actually is, an agency selected by
3 Government to accomplish purely governmental purposes."
4 And that was discussing the Reconstruction Finance
5 Corporation.

6 In light of all the circumstances that I've
7 just discussed, Your Honor, we firmly believe that the
8 defendants in this case are state actors and, as such,
9 their infringement of the plaintiffs' constitutional
10 rights are actionable and constitute irreparable harm.

11 It is undisputed in this matter so far, Your
12 Honor, that the defendants are treating religion
13 differently. As I pointed out, the only accommodation
14 offered, without discussion with any of the plaintiffs
15 or anyone else granted religious exemption, is: You get
16 to take leave without pay. You may lose your job after
17 you've used up your vacation time. You lose all of your
18 benefits.

19 We highlighted in our brief some of the
20 announcements made by Defendant Mason related to this
21 vaccine. On August 23rd, the same day, the exact same
22 day that President Biden announced that the FDA had
23 approved Pfizer's Comirnaty vaccine and called on
24 business leaders to impose vaccine mandates, that day
25 Defendant Mason issued a vaccine mandate for Los Alamos

1 employees and said it was necessary because of the
2 "rising COVID-19 case rates in northern New Mexico and
3 beyond," and that was based on three unvaccinated
4 employees of the Los Alamos National Labs workforce
5 having been hospitalized during the recent COVID surge.
6 As we pointed out in our brief, Los Alamos has over
7 10,000 employees, but three employees being hospitalized
8 was sufficient to cause Director Mason to issue a
9 vaccine mandate.

10 Now, what's missing from his announcement is,
11 there's no discussion as to whether those employees were
12 hospitalized because they had COVID, or if they were
13 hospitalized for some other reason and when they got to
14 the hospital they tested positive for COVID. As I'm
15 sure the Court knows, there has been some discussion
16 over the last 18 months about the accuracy of the
17 reporting. You may be hospitalized with some other
18 condition, a heart condition, chronic obstructive
19 pulmonary disease -- who knows? -- and you just happen
20 to have COVID. You may actually die, but there is no
21 distinction in the reports, or at least not that I've
22 been able to see, between dying from COVID and dying
23 with COVID. And those are two very distinct things, and
24 they are not distinguished in Director Mason's
25 announcement on August the 23rd.

1 On September the 9th, President Biden issued
2 his executive order mandating that all federal employees
3 be vaccinated. On September the 13th, Director Mason
4 issued a new directive on medical and religious
5 exemption, and that directive stated, "If a medical
6 exemption is granted, the Laboratory will put in place
7 mitigations that will protect the health and safety of
8 the entire workforce consistent with our obligations
9 under the Americans with Disabilities Act."

10 Religious exemptions, however, are to be
11 handled differently.

12 "If a religious exemption is granted, the
13 Laboratory will determine if the exemption can be
14 reasonably accommodated while still protecting the
15 health and safety of the rest of the workforce.
16 However, if the Laboratory has not found an acceptable
17 accommodation by October 15, unvaccinated employees with
18 religious exemptions may be placed on unpaid leave or
19 may use vacation leave until an accommodation that will
20 not unduly burden the Laboratory or other employees has
21 been identified."

22 The question I have is: If this was such an
23 urgent and compelling issue for the Lab, why did they
24 choose to wait 25 days, from September 20th until
25 October 15th, before implementing this leave without pay

1 policy and telling religiously exempt employees, "We no
2 longer need your services at the moment because you
3 refuse to get vaccinated"?

4 What was it about October 15th that was the
5 magic date, that suddenly, you know, prior to that time:
6 We're going to proceed under this protocol; but once we
7 hit October 15th, we can no longer accept the risk?
8 Especially when the Court considers that the August 23rd
9 announcement was made in large part citing to three
10 employees having been hospitalized during the recent
11 surge, and highlighting a surge in COVID cases in
12 northern New Mexico.

13 Since August 23rd, the rate of COVID cases has
14 declined; and yet, that doesn't ever seem to enter into
15 the Lab's analysis, as it approached the October 15th
16 date, of whether or not it could offer reasonable
17 accommodations to plaintiffs and other religiously
18 exempt employees.

19 On September 20th, Director Mason issued an
20 updated directive saying about 1,000 employees and
21 contractors have gotten the vaccine since he first made
22 the announcement on August 23rd; a small number of
23 medical exemptions have been granted; and the Lab is
24 "working to put in place appropriate accommodations," as
25 required under the Americans with Disabilities Act.

1 And then he says, "a larger number of
2 religious exemption requests" -- have been submitted,
3 and then says, "I have made the decision that the only
4 accommodation the Laboratory can provide at this time
5 for those granted religious exemptions is to take
6 vacation or Leave without Pay effective October 15."

7 In a frequently asked questions publication by
8 the Labs on September 27, 2021, the question was asked,
9 "Can the same appropriate accommodations that will be
10 put in place for an employee with a medical exemption be
11 put in place for an employee with a religious
12 exemption?"

13 The answer, "No. Medical exemptions fall
14 under different rules and laws than religious
15 exemptions."

16 You will note, Your Honor, that the reason for
17 that decision is not: "Religious exemptions present
18 different challenges, or religious exemptions present
19 problems that we haven't figured out a way to work
20 around."

21 It is, "We're not required to do anything
22 different under the law; whereas, for medically exempt
23 people, we have to."

24 I would submit respectfully, Your Honor, that
25 there is no doubt, based on the announcements by the

1 Labs and the Labs' actions, that they are treating
2 religion differently than they are treating similar
3 employees who receive a medical exemption.

4 Plaintiffs submit that they are likely to
5 prevail on their free exercise claim, Your Honor, the
6 infringement of their right to free exercise of religion
7 under the First Amendment.

8 As we noted in our brief, in Tandon v. Newsom,
9 a recent case, April of 2021, from the U.S. Supreme
10 Court, at 141 Supreme Court 1294, the Court held that,
11 "Whether two activities are comparable for purposes of
12 the Free Exercise Clause must be judged against the
13 asserted government interest that justifies the
14 regulation at issue," including activities that "could
15 present similar risks of spreading COVID-19."

16 In Church of the Lukumi Babalu Aye, Inc. v.
17 City of Hialeah, the Supreme Court in 1993 held that, "a
18 law which visits gratuitous restrictions on religious
19 conduct...seeks not to effectuate the stated
20 governmental interests, but to suppress the conduct
21 because of its religious motivation."

22 If the defendants are found to be government
23 actors, and if they are found that we have a likelihood
24 of prevailing on the free exercise claim and the equal
25 protection claim, then the defendants' actions are

1 subject to strict scrutiny. There is no way that under
2 the facts currently before the Court they can pass that
3 test. They cannot demonstrate that they have a
4 compelling interest in treating religious employees
5 differently than the medically exempt employees.

6 The restrictions are not neutral -- they do
7 treat religious people differently than medical people
8 -- nor are the restrictions generally applicable,
9 because the instructions imposed by the Labs are not
10 narrowly tailored, nor the least restrictive means to
11 accomplish their goal of reducing COVID infections among
12 their workforce.

13 They cannot withstand strict scrutiny,
14 particularly when the Court considers factors such as
15 many of the plaintiffs have been successfully working
16 from home for 18 months.

17 In fact, one of the factoids that we cited to
18 the Court in our brief was that according to an article
19 published in January of 2021, 85 percent of the Lab was
20 working remotely at that point in time; 85 percent of
21 the employees were working remotely.

22 And despite that, the NNSA granted Triad a
23 ten million dollar bonus for its work at the Labs in
24 2020, finding that the Lab management had been "very
25 good."

1 This clearly demonstrates objectively that the
2 Labs are fully capable of functioning and operating even
3 when the vast majority of their workforce is not
4 on-site. It also demonstrates that the prior protocols
5 of masking, social distancing, and periodic testing are
6 effective in terms of protecting the Los Alamos National
7 Labs workforce.

8 I believe that we are also likely to prevail,
9 plaintiffs are likely to prevail on their equal
10 protection claim.

11 In our brief, we cited *Kitchen v. Herbert*, a
12 Tenth Circuit case, 2014, at 755 F.3d 1193, talking
13 about classifications, which is one of the primary
14 considerations when thinking about equal protection. In
15 that case, the Court said, "If a classification impinges
16 upon the exercise of a fundamental right, the Equal
17 Protection Clause requires 'the State to demonstrate
18 that its classification has been precisely tailored to
19 serve a compelling governmental interest.'"

20 Well, as I've just argued, Your Honor, first,
21 there's no compelling governmental interest in a
22 one-size-fits-all leave without pay policy for the
23 religiously exempt, while providing individual
24 accommodation for the medically exempt. And, secondly,
25 it impinges on a fundamental right; in this instance,

1 the free exercise of religion.

2 Based on that, those facts, I believe that
3 plaintiffs are likely to prevail on their equal
4 protection claim.

5 Plaintiffs are also likely to prevail on their
6 Title VII claim. Title VII requires, and the defendants
7 in this instance have recognized, plaintiffs have that
8 sincerely held religious belief that prohibits them from
9 taking the vaccine. So under Title VII, when that's
10 recognized, defendants have a duty, a legal obligation,
11 to provide a reasonable accommodation, and the only way
12 around that is to show and establish and prove that the
13 accommodations that are available will constitute an
14 undue hardship.

15 Frankly, Your Honor, how can they do that,
16 when so much of their workforce has been working
17 remotely for a long period of time and doing so
18 successfully?

19 They also have an obligation under Title VII,
20 Your Honor, to engage in an interactive and real
21 meaningful dialogue with the employees granted a
22 religious exemption, to try and see what accommodations
23 might be available. But that never happened here.

24 And finally, Your Honor, they have an
25 obligation not to retaliate against employees who have

1 asserted a right to a religious accommodation. And
2 although no discovery has been done in this case, one
3 can't help but wonder if that blanket leave without pay
4 policy isn't in some form or manner retaliation.

5 The third element in establishing the right to
6 a TRO or an injunction, Your Honor, as you know, is the
7 balancing of equities or the balancing of harms. Here,
8 there is no real harm to the defendants. We're simply
9 asking that the status quo ante be maintained or
10 reinstated. Our clients were working for the Labs right
11 up until October 15th, following the established
12 protocols at that time, either working remotely from
13 home, or masking and distancing and being tested
14 occasionally.

15 And how does it harm the Labs at this point,
16 right now, today, October 29th, two weeks later, to say,
17 "We're being harmed because they haven't been
18 vaccinated"? How can they present a danger to any
19 co-worker if they're not even there, if they're working
20 from home, and if the protocols have proven themselves
21 to be successful, as they have, since they were first
22 implemented in April of 2020?

23 Finally, the last element is that it's in the
24 public interest to issue the injunction. Well, it's
25 always in the public interest, Your Honor, to enforce,

1 protect, and defend constitutional rights for
2 individuals. It's always in the public interest to
3 enforce the anti-discrimination laws that have been
4 passed by our country. It is always in the public
5 interest to let someone work and keep their job and to
6 provide for their families.

7 And that's all that we're really asking for at
8 this point, Your Honor, is that this draconian, "You
9 must take leave without pay one-size-fits-all policy,
10 which we refer to as accommodation by termination," is
11 no real accommodation; and that our clients, my clients,
12 the plaintiffs, need this Court's protection in order to
13 keep and defend their rights.

14 Now, in their response, the defendants raised
15 the issue, essentially, of collateral estoppel. We
16 haven't had time to file a reply, but basically there
17 are four elements under New Mexico law. The case is
18 Shovelin v. Central New Mexico Electric Co-op, 115
19 New Mexico 293. That's a New Mexico Supreme Court case
20 from 1993, and they identified four elements that apply
21 to collateral estoppel.

22 First. The party to be estopped was a party
23 to the prior proceeding. And in this instance, the
24 defendants are relying primarily on Butters, a case that
25 was heard in the First Judicial District a couple weeks

1 ago. Well, the plaintiffs in this case were not parties
2 in Butters. The defendants make some insinuation that
3 they suspect or they think that somehow we have lied to
4 them about whether plaintiffs were parties in this case.

5 Frankly, Your Honor, I'm not sure how they
6 practice law in California. I suspect that's where that
7 came from. But it is offensive. It's a borderline
8 ethical violation, if you were to ask me. They
9 specifically wrote to us and asked if any of the
10 plaintiffs were parties in Butters, and we told them
11 unequivocally, "No."

12 For them to make their suspicion
13 representations to the Court, it lacks a good faith
14 basis, and it just -- they make some other insinuations,
15 that we never threatened to file a TRO until after the
16 Butters case was decided. That's just wrong. In our
17 October 11th letter that we sent them -- and Butters
18 wasn't heard until the 15th and wasn't decided until the
19 18th -- we basically told them that if we were unable to
20 reach an agreement, that we would have no choice but to
21 file a federal lawsuit and to seek immediate injunctive
22 relief. So their assertion that we waited, somehow, is
23 also completely wrong.

24 They make a claim in their response, Your
25 Honor, that they have to limit the religiously exempt to

1 leave without pay because there are so many of them.
2 Well, there is nothing in Title VII that recognizes a
3 numerical inconvenience defense that says, "You have to
4 make reasonable accommodations for the employees, you
5 have to discuss reasonable accommodations with the
6 employees, unless there's too many of them." The law
7 doesn't say that, and no court has ever held that.

8 They cite to the EEOC Guidance in their brief,
9 in Footnote 11 on Page 29, and that guidance is somewhat
10 instructive. For example, Article L.3: "How does an
11 employer show that it would be an 'undue hardship' to
12 accommodate an employee's request for religious
13 accommodation?"

14 Answer: "Under Title VII, an employer should
15 thoroughly consider all possible reasonable
16 accommodations, including telework and reassignment. In
17 many circumstances, it may be possible to accommodate
18 those seeking reasonable accommodations for their
19 religious beliefs, practices, or observances without
20 imposing an undue hardship."

21 Later on, that guidance says: "An employer
22 will need to assess undue hardship by considering the
23 particular facts of each situation and will need to
24 demonstrate how much cost or disruption the employee's
25 proposed accommodation would involve. An employer

1 cannot rely on speculative hardships when faced with an
2 employee's religious objection."

3 They also cite the Barrington v. United
4 Airlines case, Your Honor, which was a case decided in
5 Colorado, October 14, 2021, or at least a partial
6 decision was rendered. That case is significantly
7 different than the case here before the Court. In that
8 case, it was found that: For the avoidance of any
9 doubt, even if plaintiff's job is advertised, plaintiff
10 will be allowed to return to her job, or to a comparable
11 position in the event her job has been filled, at such
12 time as United is able to implement a testing protocol
13 in her location and work area.

14 In our case, no such guarantee or assurance
15 has been offered to the plaintiffs. In fact, they've
16 been told the exact opposite: Once you've used up your
17 vacation, you may be terminated. We can't guarantee
18 that you'll have a job.

19 The Court there in Barrington also noted that
20 neither party had provided it with any authority
21 concerning whether temporary but indefinite unpaid
22 leave constitutes a reasonable accommodation under Title
23 VII.

24 Moreover, in the Barrington case, United
25 Airlines actually did undertake a genuine case-specific

1 investigation regarding accommodations, unlike the Labs
2 in this instance, which has issued a blanket: All
3 religiously exempt employees will be placed on leave
4 without pay.

5 So that case, I submit, Your Honor, is really
6 not much support for the defendants' position.

7 There are some cases, though, that I think
8 offer some support for the plaintiffs' claim in this
9 instance. Yesterday, in U.S. District Court for the
10 District of Columbia, in the case of Church v. Biden,
11 which is at 1:2021-CV-02815, issued a minute order in
12 which they said, in part, "The Court orders Defendant to
13 file a supplemental notice." In that case, the
14 defendants said: We're not going to place people on
15 leave without pay; we're not going to penalize them
16 until this gets decided.

17 The Court said, "It is not clear to the Court
18 that this Notice sufficiently addresses the Court's
19 concern that the Plaintiffs will not be disciplined or
20 terminated while briefing is completed pursuant to the
21 extended schedule requested by Defendants. It therefore
22 appears that Plaintiffs may be prejudiced by the
23 proposed extended briefing schedule. Accordingly, the
24 Court orders Defendants to file a supplemental notice by
25 no later than October 29, 2021, at 12:00 p.m. indicating

1 whether or not they shall agree voluntarily that no
2 plaintiff will be disciplined or terminated pending the
3 Court's ruling on the TRO Motion. Absent such
4 agreement, the Court shall order bifurcated briefing,
5 requiring Defendants to file an expedited opposition to
6 the TRO Motion (by no later than November 2, with a
7 reply due by November 3) and to file their proposed
8 motion to dismiss in accordance with the schedule
9 discussed during the October 27, 2021, teleconference."

10 In other words, the Court there is requiring
11 that they either agree that they're not going to punish
12 the plaintiffs, or there will be an immediate TRO
13 hearing.

14 In *Sambrano v. United Airlines*, a case in the
15 United States District Court for the Northern District
16 of Texas, on October 25, 2021, the Court there extended
17 the temporary restraining order that had been issued on
18 September 24, 2021, in order to give the parties time to
19 complete their briefing on preliminary injunction and to
20 attend a court-ordered mediation.

21 And then finally, in *Jeffrey Bilyeu v.*
22 *UT-Battelle, L.L.C.*, which is a case that's very close
23 to the case here, Your Honor, it involved Oak Ridge
24 National Laboratories, the Court issued a temporary
25 restraining order --

1 THE COURT: Mr. Artuso, just one moment,
2 please. All right, counsel. As you can probably hear,
3 we are currently having a fire alarm.

4 MR. ARTUSO: Yes, ma'am.

5 THE COURT: It's very unexpected. If you
6 could remain on the line until we can find out where we
7 can go from here. The Court will note it started at
8 10:00. We're going to be in a brief recess while we
9 determine what is going on. Thank you.

10 MR. ARTUSO: Yes, ma'am.

11 (Recess from 10:00 a.m. until 10:21 a.m.)

12 AA VINCENT ESPINOZA: Counsel, we're back in
13 session. Sorry. We apologize for the fire alarm. But
14 if everyone would like to come back, we're ready to
15 resume.

16 THE COURT: All right, counsel. Thank you for
17 your patience with us. We had a fire alarm and had to
18 evacuate. We are back.

19 Mr. Artuso, you were right at an hour when we
20 were unexpectedly interrupted. I would like for you to
21 wrap up, if you could. I'll give you five minutes to
22 wrap up, sir. I think you were about at the end of your
23 argument. And then I may have a couple of questions for
24 you before I let the defense proceed.

25 So please proceed, Mr. Artuso.

1 MR. ARTUSO: Yes, Your Honor. Thank you.

2 When we took the break, I was just going to
3 discuss the decision that was issued on October 15,
4 2021, by the U.S. District Court for the Eastern
5 District of Tennessee, Jeffrey Bilyeu v. UT-Battelle,
6 L.L.C. Respectfully, I'll submit that case is on all
7 fours with this case. It involves the Oak Ridge
8 National Laboratories. Battelle Memorial Institute is a
9 member of the UT-Battelle, L.L.C., just as it is a
10 member of Triad in this case.

11 The Court notes in its order of October 15th
12 that defendant granted plaintiffs an exemption and
13 provided unpaid leave beginning October 16, 2021, as an
14 accommodation.

15 That is the same set of facts which is present
16 here. In its order, the Court says: The Court finds
17 that issuing a TRO is necessary to avoid immediate and
18 irreparable injury, loss, or damage to plaintiffs,
19 citing as those irreparable harms: Plaintiffs presented
20 evidence that indicates their claims have a substantial
21 likelihood of success on the merits. They have
22 adequately expressed they will suffer irreparable harm.
23 In addition to a functional loss of employment,
24 plaintiffs assert that they will suffer irreparable harm
25 due to the possible loss of employment benefits, loss of

1 security clearances associated with their employment,
2 and inability to pay for housing and education costs.

3 So that is directly in line with the
4 irreparable harm that plaintiffs here contend they are
5 suffering.

6 The partial grant of plaintiff's request,
7 according to the Court in the Eastern District of
8 Tennessee, inflicts minimal harm on the defendant
9 UT-Battelle. The company was operating with plaintiffs
10 and others receiving accommodations before this
11 afternoon. Preventing their placement on unpaid leave
12 for a matter of two weeks simply will not harm the
13 defendants. That is also the case here.

14 And then, finally: The Court hereby enjoins
15 from terminating or placing on indefinite unpaid leave
16 any employee who has received a religious or medical
17 exemption until such time as the preliminary injunction
18 hearing can be held.

19 Finally, in closing, Your Honor, I would like
20 to leave the Court with these thoughts. This case, like
21 so many cases, is really more about people, I think,
22 than wrangling over the law. Trina Suazo-Martinez, one
23 of the plaintiffs, in Document 5-3, her declaration to
24 the motion, at the very end provided this information.
25 She says, "The emotional stress to my family arising

1 from this matter is impossible to quantify. It is hard
2 for my 13-year-old son and 11-year-old daughter to
3 understand suddenly mom and dad are losing their jobs
4 because they are obeying God. Because of the economic
5 uncertainty being created by LANL's policies we are
6 having to prepare to sell our home with no assurance as
7 to where we will move. This is very difficult for my
8 children to understand and handle."

9 Adrianna Martinez, no relation, in her
10 declaration, which is Exhibit 5-4, says, "My 13-year-old
11 son's depression and anxiety have digressed since the
12 uncertainty being created by LANL's policies. My
13 12-year-old daughter is also struggling with wanting to
14 go to school. This is very difficult for my children to
15 understand and handle."

16 These are good people, Your Honor. They are
17 hard-working people, people who are doing their best to
18 take care of their families and raise their families,
19 and people who believe that they are following God's
20 word and God's commands. And the Labs recognizes that
21 they have a sincere religious belief that prevents them
22 from taking this vaccine.

23 At the end of the day, this Court, as all
24 courts, has the power and authority to help these people
25 honor their convictions and to protect their consciences

1 and to set a strong and powerful example for their
2 children and their neighbors. At the end of the day,
3 this Court will, hopefully, restore some common sense to
4 a situation the COVID pandemic that has, in my humble
5 opinion, for too long been ruled by fear and chaos and
6 confusion and mandates and dictates and an increasing
7 loss of freedom and liberty, and I would respectfully
8 ask that the Court help to turn that tide.

9 It's time to return to the promise of this
10 country as a place where everyone is free -- free to
11 worship God as they wish; free to speak what is on their
12 mind, even or especially when others disagree; free to
13 decide how best to take care of themselves and their own
14 families; and free to make their own choices when it
15 comes to their own health and safety.

16 We respectfully ask that the Court grant our
17 motion, issuing a temporary restraining order, and, if
18 appropriate, a preliminary injunction to help these
19 people preserve their lives and the lives of their
20 families until this matter can come to a completion.

21 And that concludes my presentation, Your
22 Honor. I'd be happy to answer any questions the Court
23 may have.

24 THE COURT: Thank you, Mr. Artuso. The Court
25 certainly understands the anxiety that all of these

1 families and employers and employees are facing as these
2 decisions are being made, and the Court takes its
3 responsibility to uphold the rule of law extremely
4 seriously.

5 That being said, I do have just a few brief
6 questions for you before I turn it over to the defense.

7 Regarding injunctive relief, the pay status of
8 the plaintiffs, it appears that six might be on paid
9 leave, and two are on leave without pay. Is that
10 correct, Mr. Artuso?

11 MR. ARTUSO: I am not certain of that, Your
12 Honor. I do know that when we filed our petition, or
13 our complaint and our motion, that all of them had
14 vacation time. I do know that a couple of them may have
15 had very short vacation time.

16 THE COURT: Okay. That being said, the Court
17 does recognize that the arbitration issue is a threshold
18 issue the Court is going to have to deal with before
19 moving any further. Should the Court decide that it was
20 appropriate to issue the injunctive relief in this
21 matter, the purpose of the injunctive relief is to
22 maintain the status quo.

23 Based on your arguments earlier, what are you
24 envisioning the status quo to be? Would that be for
25 them to maintain payroll status, even if they're out of

1 vacation days and benefits? Or go back to work? What
2 are you envisioning the status quo to be?

3 MR. ARTUSO: I believe that the status quo,
4 Your Honor, should be to go back to work. But certainly
5 maintaining pay while on vacation status, if that's
6 what the defendants would prefer, would also be
7 acceptable.

8 As I pointed out during my argument, in the
9 O Centro case, the Tenth Circuit case decided en banc
10 back in 2004, they define the status quo as "the last
11 peaceable uncontested status existing between the
12 parties before the dispute developed."

13 Now, the dispute obviously developed when the
14 Labs announced back in September that the only
15 accommodation would be leave without pay. At that point
16 in time, the last peaceable uncontested status was that
17 all of the plaintiffs were working.

18 THE COURT: All right. Thank you. That
19 answers my question, Mr. Artuso.

20 With that being said, I believe it's time to
21 move on. Ms. Sanchez, would you like to present on
22 behalf of the defense?

23 MS. SANCHEZ: Thank you, Your Honor. I think
24 my colleague, Mr. Weil, will be presenting.

25 THE COURT: Thank you. Mr. Weil?

1 MR. WEIL: Thank you, Your Honor. There are
2 two motions before the Court, and absent objection from
3 the Court, I would like my colleague, Mr. Wallace, to
4 handle the motion to compel arbitration, while I focus
5 my arguments on the motion for temporary restraining
6 order and preliminary injunction.

7 THE COURT: All right. So would you like for
8 Mr. Wallace to start regarding arbitration?

9 MR. WEIL: Yes, Your Honor.

10 THE COURT: All right. Mr. Wallace?

11 MR. WALLACE: Thank you, Your Honor. May it
12 please the Court.

13 In their motion for temporary restraining
14 order and preliminary injunction, plaintiffs are asking
15 the Court to require Triad to effectively reinstate
16 them, and hundreds of other employees who have been
17 placed on leave, to active employment pending a trial on
18 the merits.

19 While defendants Triad and Dr. Thomas Mason
20 maintain that plaintiffs are not entitled to the
21 injunctive relief they seek, the Court need not even
22 reach that issue today. This is so for three reasons.

23 First. Plaintiffs each signed and agreed to
24 be bound by an arbitration agreement, binding them to
25 submit all claims, both arising out of or related to

1 their employment, to arbitration, and "waived the right
2 to take any such dispute to court."

3 The arbitration provision is broad, and it
4 contains no carve-out for either party to seek
5 injunctive relief in this Court. In fact, the
6 arbitration provision expressly provides that the
7 arbitrator has the express right to issue all remedies
8 that a court of law can issue.

9 Third. While some courts have allowed
10 litigants to pursue injunctive relief prior to
11 arbitration, they have only done so to preserve the
12 meaningfulness of the arbitration process and to ensure
13 it is not a hollow formality, which is not the case
14 here, where plaintiffs are seeking a mandatory
15 injunction, seeking to be returned to work. This is not
16 a request for injunctive relief in aid of arbitration.
17 It's a request for injunctive relief in lieu of
18 arbitration. And for that reason, it must be rejected.

19 As has been alluded to several times this
20 morning, Triad manages and operates Los Alamos National
21 Laboratory under a contract with Department of Energy's
22 National Nuclear Security Administration.

23 Triad's contract became effective on
24 November 1, 2018. Prior to that time, the Lab was
25 operated by Los Alamos National Security, L.L.C. As

1 part of the transition from Los Alamos National Security
2 to Triad, Triad offered new jobs to certain of the LANS
3 employees, including five of the eight plaintiffs here.
4 The offer of employment came with an offer letter, an
5 offer acceptance letter, and a document called an
6 At-Will Employment, Invention Assignment, and
7 Confidentiality Agreement that contained the arbitration
8 provision at issue.

9 Each of these employees, these five employees,
10 were required to sign those documents to accept
11 employment with Triad and become Triad employees. All
12 five did. The three other plaintiffs in this case were
13 subsequently hired after Triad had the contract to
14 operate the Lab, and all three of those employees, it's
15 uncontested, signed the same documentation, or
16 substantively the same documentation, containing a
17 substantively identical arbitration provision.

18 So as a starting point, Triad has established,
19 through its papers and otherwise, all of the familiar
20 elements of contract formation of New Mexico law. First
21 there was an offer. Each received an offer letter, an
22 offer acceptance letter, and the arbitration agreement
23 and the employment contract; and each one of them signed
24 it, and there's no dispute to that. So we have offer,
25 acceptance.

1 As for consideration, plaintiffs spent
2 considerable time in their briefing and this morning
3 talking about the fact that essentially an at-will
4 employee can't enter into an enforceable arbitration
5 agreement because, I suppose, it's not supported by
6 consideration. I'll talk about that in a minute.

7 But to shortcut the argument, the fact of the
8 matter is, the arbitration agreement is mutual. It
9 requires both parties to submit all claims arising out
10 of or related to their employment, plaintiffs'
11 employment, to arbitration. That constitutes adequate
12 consideration ten times out of ten.

13 To this end, I direct the Court to an opinion
14 in the case of Clark v. Unitedhealth Group, 2018,
15 Westlaw, 2932735. In that case, the magistrate judge
16 was grappling with this concept of whether the offer of
17 employment would constitute adequate consideration.
18 There's some question as to whether, if it's an offer on
19 the front end as opposed to an offer in midstream
20 employment, it's adequate consideration.

21 The Court in that case, after grappling with
22 that issue, said, "This is not to say that an at-will
23 employment contract could never include an enforceable
24 arbitration agreement. Rather, at-will relationships
25 are subject to arbitration agreements whenever another

1 form of consideration supports the employment agreement.
2 Clearly such consideration exists when the parties
3 mutually agree to arbitrate their disputes in valid and
4 enforceable arbitration agreements - in other words,
5 arbitration agreements not dependent on the at-will
6 employment relationship alone for consideration," are
7 valid."

8 So even when courts grapple with those at-will
9 issues, the conclusion, again, ten times out of ten, is
10 that a mutual agreement to arbitrate constitutes
11 adequate consideration.

12 That being said, Judge Browning has repeatedly
13 held, as have others on this Court, including in the
14 case of Parish v. Bolero Retail Holdings, 727 F.Supp. 2d
15 1266: The Court believes that plaintiff takes New
16 Mexico contract law too far. According to -- and I'm
17 using "plaintiff" in terms of the name, the plaintiff's
18 name -- at-will employment contracts in New Mexico could
19 never include arbitration agreements because the offer
20 of at-will employment is not a sufficient promise to
21 constitute consideration. The Court has found no New
22 Mexico case law, nor has Parish -- the plaintiff --
23 provided the Court with any case law that has found any
24 at-will employment is insufficient consideration for a
25 contract. The Supreme Court of New Mexico, rather,

1 seems to accept that a contract for at-will employment,
2 even an implied contract, for the consideration is the
3 offer of employment, is valid.

4 So whether the Court finds that there is
5 adequate consideration by virtue of the fact that the
6 arbitration provision is unquestionably mutual, or it
7 finds it by virtue of the fact that they were offered
8 at-will employment in exchange for signing the contract,
9 adequate consideration exists.

10 Which takes us to the last element of contract
11 formation, mutual assent. There doesn't appear to be
12 any dispute that by virtue of signing the contracts and
13 coming to work for the company, and also certifying, by
14 virtue of signing the arbitration agreement, that they
15 acknowledge that they've carefully read all the
16 provisions of the agreement, understand them, and will
17 willfully and faithfully comply with the agreement. The
18 mutual assent issue seems to be resolved, as well, and
19 all elements are therefore established.

20 Now, with all elements of contract formation
21 established, oftentimes courts will next look to the
22 issue of arbitrability, with the claims at issue are
23 covered by the arbitration agreement.

24 One thing that plaintiffs' counsel did not
25 address in his presentation this morning was the fact

1 that this arbitration agreement at issue incorporates
2 the American Arbitration rules, the rules of the
3 American Arbitration Association, the employment rules,
4 which, through those rules, delegate the issue of
5 arbitrability to the arbitrator. And as a result of
6 that, almost every court to have decided the issue has
7 found that the issue of arbitrability is therefore an
8 issue for the arbitrator to decide because it has been
9 expressly delegated. That is our position here. But
10 despite that fact, there can be no question the claims
11 at issue are covered. They all relate to the status of
12 the plaintiffs' employment. Therefore, they all arise
13 out of or relate to the plaintiffs' employment.

14 The cases that plaintiffs cite for the
15 proposition that perhaps this broad contract doesn't
16 cover the claims at issue are cases that arise in the
17 labor context involving collective bargaining
18 agreements, where it's unclear as to whether the
19 collective bargaining agreement only covers claims or
20 requires claims to be submitted that arise under the
21 collective bargaining agreement, or do they also cover
22 claims that may arise under statutes that are extra
23 contractual, CBA. That's not an issue here, where all
24 claims related to employment or the terms of the
25 contract must be submitted to arbitration.

1 Plaintiffs' argument also ignores the fact
2 that, "When the applicability of arbitration is in
3 dispute, as a matter of federal law, any doubts
4 concerning the scope of arbitrable issues should be
5 resolved in favor of arbitration." And that was a quote
6 La Frontera Center, Inc. v. United Behavioral Health,
7 Inc., 268 F.Supp. 3d 1167, District of New Mexico.

8 So when the Court decides to delegate the
9 issue of arbitrability to the arbitrator or decides to
10 address the issue head-on as to whether the plaintiffs
11 are covered here, Triad has established the claims are
12 covered.

13 As to the arbitration agreement, itself, and
14 the request for injunctive relief today, the agreement
15 is broad. Again, under the agreement, the arbitrator is
16 authorized to provide all remedies that a Court could
17 provide which would necessarily include injunctive
18 relief.

19 These facts distinguish this case from the one
20 Tenth Circuit case to have addressed an issue similar,
21 that case being Merrill Lynch, Pierce, Fenner & Smith,
22 Inc. v. Dutton, 844 F.2d 726. It's a Tenth Circuit case
23 from 1988. Plaintiffs cited us this case in a letter
24 they sent to Triad's counsel on October 10th of this
25 year for the proposition that the Court had the ability

1 to hear their potential temporary injunction because an
2 arbitration would be premature.

3 But in that case, the Court decided that it
4 could issue injunctive relief based entirely on the fact
5 that the arbitration agreement at issue allowed for the
6 Court to do so. It expressly said: According to the
7 Court, the parties consented to the issuance of a
8 temporary restraining order or permanent injunction to
9 prohibit the breach of any provision of a restrictive
10 covenant agreement; and therefore, "plaintiff was
11 entitled," under the employment contract, to the entry
12 of orders protecting the status quo, the merits of the
13 dispute with its former employer.

14 That's not the case here. Furthermore, that
15 case is distinguishable on the facts because in that
16 case, the Dutton case, the employer was moving to enjoin
17 the employee because the employee was acting in
18 potential violation of restrictive covenants agreement,
19 had absconded with trade secrets, was soliciting
20 potential clients. The Court found there's no way for
21 the Court to put the toothpaste back in the tube. Once
22 that individual goes out there and violates the contract
23 and steals those clients for its new employer, there's
24 no remedy that can be given to the employer at a trial
25 on the merits at that point in time. That's not the

1 case here.

2 And, again, in cases where courts have held,
3 all outside the Tenth Circuit, on these facts, that
4 injunctive relief may be granted pending arbitration,
5 they've only done so to preserve the meaningfulness of
6 the arbitration process and ensure it is not a hollow
7 formality. Further, when courts are exercising their
8 authority outside of the Federal Arbitration Act to
9 issue injunctive relief prior to compelling arbitration,
10 they're exercising their equitable powers.

11 Here, the equities, as an initial matter,
12 don't dictate that the Court should rule prior to
13 compelling arbitration on plaintiffs' request for
14 injunctive relief. That's primarily so because
15 plaintiffs have known of their obligation to arbitrate
16 for weeks, if not far longer. They didn't pursue their
17 rights in arbitration. They had every right to do so.
18 The contract provides for it. The contract absolutely
19 100 percent says the arbitrator has the ability to grant
20 all remedies that a court would grant.

21 Instead, they lay in wait. They lay in wait
22 because there was another filed lawsuit in the First
23 District Court, a New Mexico State Court, to see what
24 that court was going to do. And so they sent a letter
25 to Triad two weeks prior to the hearing in that case,

1 and did nothing for two weeks. They didn't exercise
2 their rights to go to arbitration, which they could have
3 done.

4 The Court then issued a ruling, properly so,
5 denying the plaintiffs' in that case request for
6 injunctive relief and thereby allowing Triad's mandate
7 to go into full effect, and resulting in a number of the
8 plaintiffs, and the other individuals they seek to
9 represent, to be placed on leave without pay.

10 They now come to this Court and say, "Well,
11 Your Honor, enter our injunctive relief pending
12 arbitration potentially." They're not even really
13 saying that. They're just saying, "I don't have to go
14 to arbitration because of enforceable arbitration laws,
15 but grant me this injunctive relief."

16 There's no precedent that supports that
17 proposition, especially under these facts, and given the
18 fact that plaintiffs have waited on their rights to
19 assert them, which they could have done weeks ago in
20 arbitration.

21 Furthermore, granting the injunctive relief
22 request does not preserve arbitration. Instead, it
23 makes arbitration a hollow formality for Triad because
24 forcing Triad to return individuals to active status or
25 take any other number of actions, including reallocating

1 the work that has been subsequently reallocated, the
2 costs and everything else associated with those things,
3 there's no way to unwind that if Triad were to prevail
4 at arbitration.

5 Again, that toothpaste can't go back in the
6 tube. Triad can't get a judgment from an arbitrator
7 that the money it expended and the resources it expended
8 in the interim, litigating the case due to this
9 injunction, are recoverable.

10 So it doesn't preserve the meaningfulness of
11 the arbitration. It makes it a mere hollow formality.
12 And for that reason, this case is distinguishable from
13 all the other cases that have found that a court could
14 stay, could issue injunctive relief, pending
15 arbitration.

16 In closing, I want to address a few arguments
17 that plaintiff raised this morning; namely, the class
18 waiver issue. Plaintiffs seem to take the position that
19 the inclusion of a class waiver, which does exist in the
20 subject arbitration provision, somehow makes the
21 provision unenforceable. That's not the law.

22 In Fiser v. Dell, the case that plaintiffs'
23 counsel referenced, in 2008, the Court found that the
24 class waiver in that case, which was a case involving
25 consumer contracts, was unconscionable. It was

1 unconscionable because the only damages available to the
2 plaintiffs in that case were a maximum of \$10 to \$20.
3 And so the Court found that if it were to enforce the
4 class waiver, there would be no right to redress for
5 all of the individuals who were wronged by this
6 potential policy, and a policy that violated the law
7 protection.

8 The Court did not find class action waivers
9 per se unenforceable. If it did, such a finding would
10 be preempted by the Federal Arbitration Act as found by
11 the United States Supreme Court in AT&T Mobility v.
12 Concepcion, in 2001, which was two years subsequent to
13 the Fiser case, where the Court said: When state law
14 prohibits outright the arbitration of a particular type
15 of claim, the analysis is straightforward. Conflicting
16 rule is displaced by the Federal Arbitration Act.

17 And subsequent to Fiser and AT&T, at least --
18 the New Mexico Supreme Court at least one time called
19 into question Fiser and Felts v. CLK Management, 2012
20 Westlaw 12371462, but in doing so pointed out that there
21 is no, again, per se rule that prohibits class action
22 waivers. That analysis is whether the overall contract
23 is unconscionable.

24 Here, there has been no allegation that the
25 arbitration provision at issue is unconscionable in any

1 respect. Therefore, the class action waiver issue is
2 not even properly preserved, and it's not properly
3 presented.

4 Plaintiffs also raise in their briefing,
5 though not discussed this morning, that the contract
6 constitutes an adhesion contract. However, while Triad
7 refutes the notion that its contract is an adhesion
8 contract, New Mexico courts, including this Court, in
9 Davis v. USA Nutra Labs, 303 F.Supp. 3d 1183, finds
10 that: "Adhesion contracts, however, or take-it-
11 or-leave-it contracts, have become the norm, and the
12 disparity in bargaining power that results from these
13 contracts is not considered sufficient to render them
14 unconscionable." Instead, there must be some additional
15 allegations of unconscionability, procedural
16 unconscionability of some form, some high-pressure
17 tactics or anything of the sort.

18 Again, no allegations have been raised related
19 to any kind of unconscionability; and therefore, this
20 adhesion contract argument also fails.

21 With all of that said, Your Honor, we
22 respectfully request the Court compel arbitration and
23 stay the proceedings in accordance with the arbitration
24 agreement at issue and the applicable law and the
25 Federal Arbitration Act.

1 THE COURT: Thank you, Mr. Wallace. Before I
2 move on, I just have one question. You have filed your
3 motion to compel arbitration. There was a response
4 filed yesterday. Have you had an opportunity to review
5 that?

6 MR. WALLACE: Yes, Your Honor.

7 THE COURT: Do you feel it necessary to file a
8 reply, or do you feel that this matter has been
9 sufficiently briefed for the Court to make a decision?

10 MR. WALLACE: I'm happy to file a reply. I
11 think it has been sufficiently argued and briefed, but
12 I'm happy to file a reply in short order if that would
13 help the Court.

14 THE COURT: Do you feel that's necessary? I'm
15 just asking you if you want that additional time?

16 MR. WALLACE: I'm happy to file a reply, Your
17 Honor, yes.

18 THE COURT: All right. Thank you.

19 Now, Mr. Weil, would you like to proceed on
20 behalf of argument on the TRO?

21 MR. WEIL: Yes, Your Honor. Thank you.

22 Before I address the merits of the TRO,
23 there's a couple of threshold issues, one which was
24 already addressed by my colleague, Mr. Wallace, that the
25 plaintiffs' claims are subject to arbitration.

1 The second one is that two weeks ago, there
2 was an order issued; two weeks and a day ago, there was
3 a hearing in the State Court brought by plaintiffs on
4 behalf of the same plaintiffs here. In that case, the
5 plaintiffs were Triad employees who were bringing their
6 action and their motion for preliminary injunction on
7 behalf of all those similarly situated, which included
8 the plaintiffs in this case.

9 At least one of the -- the plaintiffs in the
10 case were both named as "Doe" plaintiffs. At least one
11 of those plaintiffs in the Butters case was a plaintiff
12 here, Adrianna Martinez.

13 Counsel referenced an e-mail that he sent me
14 on this point; and so therefore, I think it's fair to
15 read from that e-mail. He says, "Adrianna Martinez was
16 initially a part of the group of plaintiffs and did
17 provide an affidavit, but she did not sign a
18 representation agreement with plaintiffs' counsel and
19 subsequently told plaintiffs' counsel that she was
20 withdrawing as a party in the case."

21 I don't know how somebody can withdraw as a
22 party if they were never a party in the first place, and
23 certainly signing a representation agreement with
24 counsel is not the measure of whether someone was a
25 party in that case.

1 There is at least one party in this case, if
2 not more, that were parties to a State Court action,
3 Your Honor. It is rare that plaintiffs -- to find
4 authority where plaintiffs in a State Court action
5 failed to obtain preliminary injunction and then run to
6 a Federal Court to try again. But that is what has
7 happened here, Your Honor.

8 In Taylor v. Sturgell, the Supreme Court
9 identified a number of circumstances -- and that cite is
10 553 U.S. 880. The Court identified a number of
11 circumstances in which plaintiffs who were not formally
12 parties in the action can nonetheless be precluded by a
13 prior action, and one of those is where the party
14 litigating the second action is a proxy for the original
15 plaintiffs.

16 Here, we know at least one of those plaintiffs
17 was one of the plaintiffs. And certainly given the
18 timing of what has occurred here, we know that she has
19 to be, and these plaintiffs are a proxy. The timing is
20 such that the Lab received a letter from these groups of
21 plaintiffs' counsel on October 11th.

22 On October 13th the Lab responded, asking the
23 plaintiffs' counsel to identify the plaintiffs in this
24 case, and noted that the Butters case was in existence.
25 There was no response immediately. On October 14th,

1 Judge Lidyard heard argument, after receiving evidence
2 on the paper, and on October 15th he issued a lengthy
3 order from the bench denying all relief.

4 In that case, the plaintiffs sought the same
5 relief as in this case, or certainly could have sought
6 the same relief that is being sought here, which means
7 that they are precluded from trying again.

8 We know that there must have been a proxy
9 because on October 18th, the plaintiffs in the Butters
10 case suddenly dismissed their action with hopes of
11 nullifying Judge Lidyard's order. And literally within
12 hours, plaintiffs' counsel in this case sent another
13 letter, making demands, but again not identifying his
14 clients.

15 The Lab responded again a couple of days later
16 and noted the fact that the Butters -- or Judge Lidyard
17 had issued his order, and also noted the preclusive
18 effect. Again asked for the identity of the plaintiffs,
19 but none was to be had.

20 Plaintiffs insist that Triad needs to conduct
21 an individualized inquiry of their requests for
22 accommodation, but by staying anonymous before filing
23 the suit, it made it impossible to do so.

24 Because of the similarities and that these
25 plaintiffs are essentially acting as a proxy for the

1 Butters plaintiffs, this case has been decided, and the
2 Court can deny and refuse preliminary injunction because
3 of the obvious forum shopping that's happening here.

4 That's before the Court even gets to the
5 merits of this case. I would like to turn to that now.

6 Your Honor, Triad did not issue its vaccine
7 mandate arbitrarily or lightly or on a whim. It did not
8 issue the requirement in response to any request or
9 requirement by any federal or state government entity.
10 It did so without the influence or direction from any
11 outsider.

12 It did so to address a serious threat to its
13 workers in its operations. It did so after it suffered
14 massive losses of productivity, and even the lives of
15 some of its employees. It did so after trying other
16 things. Triad used masks, social distancing, and
17 testing, but still suffered massive disruptions to its
18 operations. Triad issued its vaccine requirement after
19 trying to incentivize employees to become vaccinated,
20 including through educational meetings and even raffling
21 a truck. It issued its vaccine requirement after asking
22 its own experts involved in medicine and data modeling
23 to analyze whether a vaccine requirement would decrease
24 risks to both the mission of the Lab and the health of
25 its employees. The analysis revealed overwhelmingly

1 that it would.

2 Counsel suggested in his argument that Triad
3 and the operations at the Labs seemed to work just
4 fine -- I'm paraphrasing his argument -- using the other
5 measures. Your Honor, I don't think the families of the
6 five employees who died would agree. I don't think the
7 families of the ten employees who can no longer work
8 because of long-term consequences of COVID would agree
9 that things were working just fine.

10 After careful thought about all of these
11 issues and trying other measures, Triad decided to issue
12 its vaccine requirement. It did so consistent with both
13 state and federal law by providing medical and religious
14 accommodations.

15 There were 293 religious accommodation
16 requests versus 95 medical. And 267 religious requests
17 were approved; three medical requests were approved for
18 permanent exemption; and 24 extensions were given, but
19 those employees too must be vaccinated within weeks.

20 There was an individualized analysis. Triad
21 hired outside contractors to review each and every one
22 of the religious accommodation requests. But the
23 culmination of -- the accumulation, I should say, of
24 requests, 293 with 267 approvals, cause burdens
25 associated with the volume and create an undue hardship

1 to Triad, based on the volume, which the EEOC guidance
2 confirms that Triad may consider in coming up with a
3 reasonable accommodation. And that effective decision
4 and judgment about what was reasonable for the religious
5 accommodations and what would not constitute an undue
6 hardship, given the nature of Triad's work, it requires
7 in-person attendance. The plaintiffs will need to be
8 on-site to conduct their duties.

9 For example, Adrianna Martinez is a research
10 tech in the high explosive and science technology group.
11 Among her responsibilities, she must be present on-site
12 at Triad to set up experiments in explosive work. Your
13 Honor, I don't know how she can do that from home. And
14 certainly she doesn't say that in her declaration.
15 Counsel says they all have been off-site and working
16 from home. She doesn't say that. Neither does Isaac
17 Martinez, who says -- whose duties include also running
18 -- assembling explosive tests and running hazardous
19 diagnostics. He can't do that from home, and he doesn't
20 say he can.

21 In fact, Your Honor, counsel said that they've
22 all been working from home, but we were able to pull the
23 badge swipes from March 2020 through October 2021. Mr.
24 Martinez, for example, was on-site 240 times, based on
25 those badge swipes. Sam Sprow was on-site 263 times.

1 Based on the badge swipes, they've all been
2 present on-site, so the idea that they can simply do
3 their work from home or have just been doing their work
4 from home is not supported by the evidence. It's not
5 supported by their affidavits. It's not supported by
6 Ms. Lambert, who admits in her affidavit -- and she is
7 the one who is the receptionist -- that she currently
8 works from home one day a week -- I assume she wrote
9 that affidavit before she was put on leave -- confirming
10 that she was working four days a week.

11 And even to the extent employees could perform
12 some of their duties from home, Triad has mandatory and
13 random drug tests that require employees to come
14 on-site. There are other reasons each one of these
15 employees needs to come on-site.

16 So the idea that they can simply work from
17 home is not accurate.

18 The accommodation given to them was a leave of
19 absence. Triad believes it's reasonable because it's
20 not a termination per se. They're on a leave of
21 absence. And all of the plaintiffs in this case are not
22 just on vacation; they're on a leave of absence.
23 They've turned in all of their equipment. Their duties
24 have been reassigned by other employees who have covered
25 for them.

1 The leave of absence doesn't create an undue
2 burden, and employees are likely to get their jobs back
3 when the pandemic subsides because there's a demand for
4 employment. Triad is hiring. You know, there are
5 openings. There's a big demand for work. And they can
6 use their vacation pay.

7 Turning to the merits of the case, or the
8 legal arguments, I should say, this is a mandatory
9 injunction, Your Honor.

10 Counsel was very focused on the status quo,
11 but that's not the only issue that affects the standard
12 that the Court must consider. The Court must also
13 consider whether this is a disfavored mandatory
14 injunction, and there's no doubt it is, based on the
15 relief that's being requested, which is they would have
16 to -- the briefing from plaintiffs suggests they want
17 reinstatement, restoration.

18 But the restoration would require them to be
19 reinstated. It would require them to unravel -- it
20 would require Triad to unravel all of its efforts to
21 have their jobs covered.

22 That is a mandatory injunction, based on the
23 cases -- based on and including the Tenth Circuit case
24 Triad v. University of Colorado, 727 F.3d 1253, where
25 the Court found that the relief requesting that the

1 plaintiff be reinstalled as chair of the Department of
2 Medicine was a mandatory injunction. Based on that, the
3 Court must apply a heightened scrutiny to the merits of
4 the case, or to the claims being presented by the
5 plaintiffs.

6 I also want to address one other procedural
7 issue before I address the merits.

8 Based on the plaintiffs' briefing, the relief
9 that they are seeking is on behalf of all employees who
10 received a religious exemption, not just the named
11 plaintiffs here. Your Honor, this was not a Rule 23
12 action, nor could it be because the plaintiffs all
13 waived their rights to a Rule 23 action.

14 So a request on behalf of all employees is not
15 proper or before the Court properly. It can only be
16 done on behalf of these particular plaintiffs, again,
17 who all have individualized issues. As I noted, they
18 are not all working from home. They all have very
19 individualized issues, so it's very -- the idea that the
20 Court can issue a sweeping order on behalf of so many
21 employees is not appropriate in this instance.

22 Next, I want to turn to the likelihood of
23 success on the merits element. I first want to address
24 plaintiffs' claims under Section 1983 of the
25 constitutional law claims.

1 Your Honor, the Court need not grapple with
2 whether Triad is a federal actor. The Court need not
3 grapple with the merits of the constitutional claims.
4 And the reason why is that plaintiff has not stated a
5 valid 1983 action, cause of action against Triad. 1983
6 relates to state actors, not federal actors.

7 Counsel, in his argument, used the terminology
8 very loosely. He sometimes referred to government
9 actors, federal actors, state actors. But there are
10 very important legal distinctions. The "government
11 actor" term is the umbrella, but then you have federal
12 actors and state actors. There is no 1983 -- this is
13 hornbook law. You cannot state a 1983, Section 1983
14 action against a federal actor.

15 All of the arguments presented by counsel
16 related to plaintiffs' contention that Triad is a
17 federal actor, that it receives direction from the
18 federal government, that it receives money from the
19 federal government, and then counsel loosely says,
20 "Well, it's a state actor," that's not how it works,
21 Your Honor.

22 Counsel has argued that Triad is a federal
23 actor, and because of that argument the Court could
24 dismiss those claims on summary judgment now, because
25 it's hornbook law that there is -- you cannot have a

1 Section 1983 action against a federal actor. The
2 statutes -- the only statutes at issue or that would be
3 relevant are the Title VII and ADA claims. But none of
4 the constitutional claims have merit because of that
5 threshold issue.

6 Triad is not a federal actor, even if the
7 Court would go there. What counsel describes are facts
8 that suggest that Triad is a federal contractor. But
9 being a federal contractor does not make one a federal
10 actor.

11 In the Brentwood, the U.S. Supreme Court case
12 Brentwood that counsel refers to, which involved the
13 sports association, in that case these public schools
14 provided -- the organization was run by employees of the
15 public schools, themselves. The record in that case
16 suggested that board meetings were held during official
17 school hours. In other words, the employees that were
18 running the organization were employees of the public
19 schools and conducting operations of the association
20 during school hours. That's not the case here. Triad
21 is a private employer and doesn't have a similar
22 situation as the Brentwood case, with the membership and
23 the identity of the employees. Simply having a federal
24 contract and receiving money from the federal government
25 does not make one a federal actor.

1 But again, Your Honor, this is not a federal
2 actor. It is of no moment because plaintiffs cannot
3 just state a Section 1983 action.

4 Plaintiff does not suggest or argue that Triad
5 is actually a state actor. There is no evidence in the
6 record about its association with any states, certainly,
7 or that Triad was acting on behalf of the State of
8 California, the State of Texas, or the State of New
9 Mexico. There's no evidence in the record related to
10 that. It is not a state actor; nor is Dr. Mason a
11 government actor, either.

12 But if the Court were to turn to the
13 constitutional law claims and still address those, which
14 there is no reason to do so, given there is no valid
15 1983 claim, Triad's vaccine policy passes muster under
16 the free exercise clause as well as the Fourteenth
17 Amendment. It is a policy, a neutral policy of general
18 applicability; and therefore, only a rational basis
19 review applies. It is neutral because this policy
20 applies to all Triad employees. It does not target
21 religion.

22 Unlike the cases cited by plaintiffs,
23 including the Lukumi case, 508 U.S. 520, and O Centro, a
24 U.S. case, in both of those cases the policy targeted
25 particular religions.

1 In this case, Triad's policy doesn't target
2 any religion. It applies across the board. It's also
3 generally applicable because it does not selectively
4 burden religion, and the reason, because to be generally
5 applicable, a law may not selectively burden religiously
6 motivated conduct while exempting comparable secular
7 motivated conduct. And it's the comparability is what's
8 important here.

9 And as stated by Tandon v. Newsom, 141 Supreme
10 Court 1294, comparability is construed with the risks
11 various activities pose.

12 Those employees with medical exemptions have
13 one due to medical necessity because they would
14 literally be harmed by the vaccine if they take one.
15 Those with medical necessities are not comparable to
16 those seeking religious accommodations because
17 particularly when one focuses on purpose of the policy,
18 the purpose of the policy is to protect the health of
19 the Triad's workers and to protect the operations of the
20 Lab. Providing better accommodations for medical
21 exemptions does not undermine these goals because
22 requiring medically exempt employees to take the vaccine
23 would harm them, which is not true of religious
24 objectors. And there are substantially fewer medical
25 exemptions than religious exemptions. There are three

1 permanent medical exemptions versus 267 religious
2 exemptions.

3 Those are not comparable because one would --
4 in this instance, because allowing the religious
5 exemptions to be on-site would undermine the purpose of
6 the policy. But the medical exemptions, they would be
7 harmed, themselves, by receiving the vaccine, which
8 would be counter to the policy of protecting workers.

9 And this result is aligned with the result
10 from Does 1-6 v. Mills, the First Circuit Court opinion
11 cited in our papers. It does not yet have an "F," a
12 Federal Reporter citation. But the Court -- in that
13 instance, the State of Maine did not provide any
14 religious exemptions, but did exempt on medical basis.
15 In that opinion, the Court upheld or found that the
16 vaccine requirement was subject to irrational basis
17 review.

18 The proper comparatives here would be
19 non-medical and non-religious objections to the vaccine,
20 as compared to religious objections. But in this case,
21 the plaintiffs here have been treated better because
22 they're on a leave of absence and have not been
23 terminated.

24 But even if the Court were to provide or were
25 to apply strict scrutiny to the vaccine mandate, it

1 would survive that. And, again, this is not dissimilar
2 to the decision in Does 1-6 v. Mills in the Mills case.
3 Because Triad -- and the reason why it would survive
4 strict scrutiny is because the policy is narrowly
5 tailored.

6 Triad tried -- similar to what happened, the
7 facts in the Mills case, where they tried other measures
8 before going to vaccine mandate, Triad did that here.
9 Same in the Mills case. They tried to incentivize
10 employees to become vaccinated. Triad did that here.
11 Those things didn't work; and therefore, only then did
12 Mills, in the Mills case, did they go to a narrow -- a
13 vaccine mandate, which the Court held was therefore
14 narrowly tailored. In this case, too, Triad tried all
15 these measures but came to the result of a vaccine
16 mandate only after suffering loss or suffering
17 disruptions to its operations and the health of its
18 employees.

19 Turning to the Title VII claims, Your Honor,
20 which are really the only valid claims that plaintiffs
21 can bring in this case, given the federal actor issue,
22 the 1983 issue, Title VII is clear that the plaintiffs
23 are not entitled to the accommodation of their choosing.
24 It just needs to be a reasonable accommodation. As I
25 already alluded to, this is a reasonable accommodation.

1 They are not being -- they do not have to become
2 vaccinated. They can take a leave of absence, and Triad
3 will try to prioritize those employees. Later, when the
4 pandemic reaches an appropriate level to have employees
5 to return, Triad will prioritize those on leave over
6 other candidates.

7 All Title VII requires is that -- or excuse
8 me. I should say that Title VII does not require Triad
9 to provide an accommodation that would impose an undue
10 burden. And that standard is low. As long as it
11 doesn't -- Triad is not required to provide an
12 accommodation that would be more than a de minimis
13 burden on them.

14 Certainly in this case, and in multiple cases
15 that we've cited to the Court, allowing employees to
16 come on-site and remain actively employed would create
17 an undue burden and be more than a de minimis risk to
18 the other employees in the operations. Triad is not
19 obligated to provide the accommodation of plaintiffs'
20 choosing or have to consider an indefinite number of
21 accommodations.

22 It is also lawful to distinguish between
23 medical and religious exemptions under a Title VII and
24 the ADA. The Seventh Circuit case 94 F.3d 1041 at 1049
25 recognized that the difference between the -- the

1 standard between accommodations for Title VII versus ADA
2 are different. We've cited to the Court other cases.
3 We could have cited more cases to the Court, but we were
4 limited by pages.

5 That issue is really not controversial. They
6 are different standards. For providing a reasonable
7 accommodation standard between the ADA and Title VII are
8 different. ADA requires a much higher standard for
9 accommodation. So the fact that there are differences
10 is of no moment to the proper analysis.

11 With respect to the plaintiffs' ADA claims,
12 plaintiffs seem to think or suggest or they argue that
13 the fact that they once had COVID and now are recovered
14 makes them covered by the disability statute. No court
15 has held that, that someone who has recovered from an
16 illness is now disabled and subject to the statute and
17 covered by that statute.

18 And in any event, Dr. Pasqualoni evaluated all
19 of the medical requests and applied CDC guidance to her
20 determination as to whether someone should be exempted.
21 She also consulted experts, and based on her review, her
22 expertise of the CDC guidance, her consultation with
23 experts, and her experience, she granted accommodations
24 to those employees who had medical conditions that were
25 contraindication to the vaccine, but did not grant as to

1 others because granting an accommodation as to others
2 wouldn't be reasonable in those circumstances, to grant
3 an accommodation where there is no -- where the
4 condition at issue is not a contraindication to
5 receiving a vaccine.

6 Your Honor, I would like to turn to the
7 irreparable harm element, which is an extremely
8 important one in this instance. Counsel has
9 identified -- or plaintiffs have identified essentially
10 two irreparable harms. One is a violation of their
11 constitutional rights; and two, harm that would
12 essentially arise from them being put on an unpaid
13 leave.

14 With respect to the infringement of
15 constitutional rights, as I mentioned, that's not even
16 an issue here because the plaintiffs have not stated a
17 1983 action, a proper 1983 action, because they cannot
18 have a 1983 action against a federal actor, which is all
19 that the plaintiffs have argued here. Secondly, there
20 haven't been any constitutional rights, federal. Triad
21 is not a federal actor. Third, there have not been
22 constitutional rights violations here.

23 So, really, what we're only looking at here
24 are the irreparable harms or the alleged irreparable
25 harms that might arise from plaintiffs being on unpaid

1 leave. But to have it be irreparable harm, first of
2 all, the case law is clear from this circuit and all the
3 others that loss of employment and the consequential
4 damages that may result from loss of employment or loss
5 of pay is not irreparable harm.

6 That is what all that has been described in
7 the papers and in argument are the types of
8 consequential damages, the compensable damages, that
9 plaintiffs assert in just about every wrongful
10 termination case in which damages experts come to
11 testify about all the harms that have occurred such as
12 -- you know, all the consequences of what happens
13 because they lost insurance, they perhaps lost
14 clearances, and the monetary damages that resulted from
15 that. These are the types -- this is why we have
16 wrongful termination claims. They exist so that a
17 terminated -- they exist so a plaintiff who has been
18 terminated improperly or unlawfully can receive monetary
19 damages to compensate for all their employment loss.

20 In addition, irreparable harm cannot be
21 speculative. Counsel described in his argument all of
22 the things that might happen, may happen to the
23 plaintiffs, such as what might happen to them if they
24 lose their security clearances. That is speculative,
25 and that is not a proper basis for irreparable harm.

1 Counsel also raised the TRO decision out of
2 the Eastern District of Tennessee, and they cited the
3 Sambrano case. Putting aside the merits of those cases,
4 Your Honor, those are out-of-circuit cases that,
5 respectfully, they were not applying irreparable harm
6 standard appropriately.

7 But the procedural posture in those cases was
8 very different from this case. In those cases, the
9 vaccine mandate had not yet been effected. The
10 employees had not already been put on a leave. In this
11 case, the employees, the plaintiffs, have already been
12 put on a leave.

13 And it's very -- the way that happened here is
14 also very important to that issue, Your Honor. The
15 letter -- certainly plaintiffs knew about the vaccine
16 requirements since August of this year, and there were
17 continually pronouncements and policies that have been
18 put in the record, Q and A from the Lab through
19 September.

20 Certainly during the September time frame, the
21 plaintiffs could have filed this suit. They did file a
22 different suit in late September, including one of the
23 plaintiffs here. So certainly as of late September,
24 they could have come to this Court and asked for the
25 relief that they're seeking today, but they did not.

1 A letter was sent on October 11th. They could
2 have come to this Court or could have filed an
3 arbitration, and by now could have had a hearing before
4 an arbitrator on this issue, but did not file, and
5 waited to see what was going to happen in the Butters
6 case before bringing this action more than a week after
7 Judge Lidyard issued his decision denying the relief,
8 and now come to this Court, where things have changed,
9 the status of their employment has changed. They are no
10 longer active. And they could have come here and sought
11 a TRO from the Court when they were still active status,
12 but did not, and waited until they're now on leave of
13 absence, and it has been almost two weeks since they've
14 been on leave of absence, but could have come here to
15 this Court before.

16 That makes this case very different from the
17 ones where courts have issued a TRO. Putting aside the
18 merits of those TROs, the procedural posture are very
19 different, and there is no basis to issue a TRO here,
20 where the conduct that -- where the request is to
21 preserve the status quo or to freeze the parties in
22 place, the events have changed, where they're now on
23 leave of absence, where now their duties have been
24 reassigned and are covered by someone else, their badges
25 and computers are no longer with them.

1 There's no irreparable harm that would accrue
2 if the Court granted a TRO in this instance. Given
3 that, and given the fact that, as a matter of law,
4 plaintiffs have not stated a viable irreparable harm
5 recognized. So even if the Court was inclined to sort
6 of freeze the parties in place pending an arbitration,
7 plaintiffs still have to satisfy that irreparable harm
8 element, which has not been satisfied in this instance.

9 THE COURT: Thank you, counsel. We only have
10 a few minutes left. If you have a few brief comments
11 before the Court makes comments?

12 MR. WEIL: I would just -- thank you, Your
13 Honor. I was almost done.

14 And based on the balance of the hardships in
15 this case, Your Honor, it certainly would be more of a
16 hardship not only just to the Lab if employees were
17 allowed to continue to work unvaccinated, but also the
18 other employees at the Lab who could be exposed to them.

19 And based on all of the elements that are
20 required for preliminary injunction, plaintiff hasn't
21 satisfied any of them to get either a TRO or a
22 preliminary injunction.

23 With that, Your Honor, I'll wrap up.

24 THE COURT: Thank you, counsel. And thank
25 you, counsel, for being observant of the time restraints

1 that we had today.

2 I'm not going to issue a ruling today. I'm
3 going to allow counsel for the defendant to file a reply
4 to the response and the motion to compel arbitration.
5 I'm going to give you an abbreviated deadline.

6 Mr. Wallace, can you make November 5th? That
7 is next Friday. Are you able to make that deadline for
8 your reply?

9 MR. WALLACE: Yes, Your Honor. Thank you.

10 THE COURT: All right. Counsel, I appreciate
11 everything that you all, Mr. Artuso on behalf of the
12 plaintiffs and counsel for the defendants, have put
13 before the Court. You have made this very well briefed
14 and given the Court a lot of information.

15 I look forward, Mr. Wallace, to your reply
16 brief by next Friday, November 5th, and then the Court
17 will issue a ruling after that time.

18 Anything further, Mr. Artuso, on behalf of the
19 plaintiffs?

20 MR. ARTUSO: Nothing further. Well, actually,
21 Your Honor, just a quick question. Would the Court care
22 to be informed of any decisions from other districts?
23 These cases are sort of pending all over, and our finger
24 may be on the pulse of those. So I just don't know what
25 the Court's preference would be with respect to that.

1 THE COURT: If you feel it's applicable, I'll
2 be happy to consider it or to be informed of it. You
3 should notify defense counsel of it, obviously, before
4 you provide that to the Court.

5 MR. ARTUSO: Yes, ma'am.

6 MR. WEIL: And, Your Honor, I assume that goes
7 both ways, for both parties? Because I'll submit that I
8 think if you put those decisions on a scale, the ones
9 that favor us are a lot heavier.

10 THE COURT: Absolutely, counsel. And, again,
11 if you would provide it to Mr. Artuso on behalf of the
12 plaintiffs before you provide it to the Court. I
13 appreciate it, counsel. We will look forward to further
14 briefing.

15 We'll be in recess regarding this matter.
16 Have a good weekend.

17 MR. WEIL: Thank you, Your Honor.

18 MR. ARTUSO: Thank you, Your Honor.

19 (Proceedings concluded at 11:30 a.m.)
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1 UNITED STATES OF AMERICA

2 DISTRICT OF NEW MEXICO

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4 CERTIFICATE OF OFFICIAL REPORTER

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17 _____
18 JULIE GOEHL
19 FEDERAL OFFICIAL COURT REPORTER
20 Registered Diplomat Reporter
21 Registered Professional Reporter
22 Registered Merit Reporter
23 Certified Realtime Reporter
24 NM Certified Court Reporter #95
25 333 Lomas Boulevard, Northwest
Albuquerque, New Mexico 87102
Phone: (505)348-2209
Email: Julie_Goehl@nmd.uscourts.gov

JULIE GOEHL, RDR, CRR, RPR, RMR, NM CCR #95
FEDERAL OFFICIAL COURT REPORTER
333 Lomas Boulevard, Northwest
Albuquerque, New Mexico 87102